

What's New in Mitigation Planning

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FEMA

MAFSM Annual Conference | November 8, 2018

FEMA's Moonshots



Double Coverage
by 2022

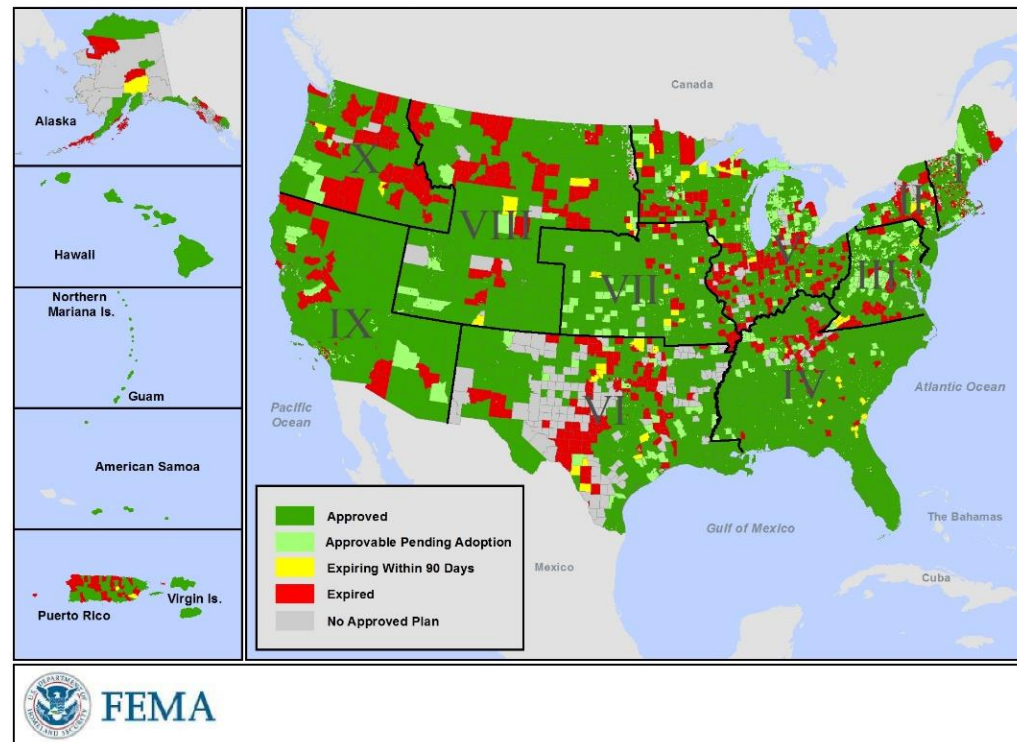


INCREASE INVESTMENT
in Mitigation **x4**
by 2022

Mitigation Planning

- Starts the conversation about mitigation pre-disaster with the whole community, continues it post-disaster
- Mitigation Saves 2.0 report stated that on average, for every \$1 invested in mitigation now, saves \$6 later on
- How can mitigation plans be more effective:
 - Implementation – guiding mitigation investments
 - Planning integration – influencing community decisions

Local Hazard Mitigation Plan Status as of September 28, 2018



Public domain <https://www.fema.gov/hazard-mitigation-planning>

Relationship with Community Decisions



As stated by FEMA Administrator Brock Long, “[m]uch of what happens in a disaster is predetermined by years of decisions that preceded the storm or earthquake: decisions about what to build, where to build it, and how to maintain it.”

“It’s (Mostly) Not FEMA’s Fault,” David A. Graham, *The Atlantic*, June 26, 2018.

Resources



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Mitigation Planning Resources

- Website - Guides, Fact sheets et al

<https://www.fema.gov/hazard-mitigation-planning-resources>

- FEMA Regions

- States

- State Hazard Mitigation officer
- State Floodplain Coordinator

<https://planningforhazards.com>

FEMA
Mitigation Planning Program
Resource List

Federal Insurance and Mitigation Administration

Mitigation Planning Resources

State, local, and tribal governments engage in mitigation planning to identify risks of disasters and to develop long-term strategies for protecting people and property from disasters. Mitigation plans are key to breaking the cycle of disaster damage, reconstruction, and providing communities resources to help guide the development and implementation of mitigation plans.

Need the basics? Check out the Mitigation Planning Fact Sheets.
FEMA maintains a series of fact sheets that provide an overview of mitigation planning for state, local, and tribal governments. These two-page fact sheets can be accessed from the Mitigation Planning Resources page (www.fema.gov/hazard-mitigation-planning-resources) by clicking "Mitigation Planning Resources."

Need to know the requirements? Start with the Mitigation Planning Guidance.
There are a number of laws, regulations, and policies that guide the development of approved hazard mitigation plans. These can all be found online at [hazard-mitigation-planning-laws-regulations-policies](https://www.fema.gov/hazard-mitigation-planning-laws-regulations-policies). Key policies include:

- State Mitigation Plan Review Guide (March 2015)
- Local Mitigation Plan Review Guide (October 2011)
- Tribal Multi-Hazard Mitigation Planning Guidance (March 2011)

Ready to develop or update your plan? Browse the Mitigation Plan Development Handbook.
FEMA is committed to helping state, local, and tribal partners build their capabilities to address their natural hazard risks. To do this, the Mitigation Planning Program has a number of resources available at <https://www.fema.gov/hazard-mitigation-planning-resources> to help build and improve your mitigation planning process.

Local Mitigation Planning Handbook
The Local Mitigation Planning Handbook (Handbook) is the official guide for local governments to develop, update and implement local mitigation plans. This manual is also available in Spanish.

State Mitigation Planning Bulletin
The State Mitigation Planning Bulletin (Bulletin) is the official guide for state officials to develop, update and implement state mitigation plans. This manual is also available in Spanish.

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Federal Insurance and Mitigation Administration
Job Aid

CONSIDERATIONS FOR LOCAL MITIGATION PLANNING GRANT SUBAPPLICATIONS

Developing a local hazard mitigation plan can help your community reduce the loss of life and property by lessening the impact of hazards. Having a FEMA-approved hazard mitigation plan is also required for communities (subapplicants) interested in receiving grant funding from FEMA for eligible mitigation projects. FEMA's [Hazard Mitigation Assistance \(HMA\)](https://www.fema.gov/hazard-mitigation-planning-laws-regulations-policies) provides planning grants to communities looking to develop or update their hazard mitigation plans. The purpose of this job aid is to provide considerations for the development of a planning grant scope of work with the ultimate goal of encouraging strong, comprehensive planning grant subapplications. It will help you think critically about what is needed for your hazard mitigation plan, and will help you understand the level of effort and cost implications of those needs.

Planning grant subapplications should identify the required steps to complete your hazard mitigation plan in a clear, concise, and meaningful narrative. The narrative presented in your subapplication will become part of the conditions of the FEMA award, so it is important to make sure that it accurately represents your community's needs and that the costs you present match the identified planning tasks. In general, the cost and level of effort needed to develop or update a local hazard mitigation plan grow with the complexity of the planning area, planning process, and data analysis needed, as shown below.

Mitigation Planning Regulations and HMA Grant Guidance
The guidance provided in this job aid is consistent with the requirements for local hazard mitigation plans in Section 202 of the Stafford Act (42 U.S.C. 5195), Title 44 of the Code of Federal Regulations (CFR) §§ 603.11, 201.6, and 201.7 for tribal plans. Mitigation planning guidance is available from the [FEMA Mitigation Planning website](https://www.fema.gov/hazard-mitigation-planning-laws-regulations-policies). The most recent HMA guidance is available on the [HMA website](https://www.fema.gov/hazard-mitigation-planning-laws-regulations-policies).

COMPLEXITY & COST

LOW COMPLEXITY & COST

- Single jurisdiction with one or two communities and one or two subapplicants with limited data
- Established planning process and GIS capability
- Available existing resources
- Equipment already available
- Staffed hours needed

MEDIUM COMPLEXITY & COST

- Single jurisdiction with a wide geographic area and one or two subapplicants with limited data
- Established planning process and GIS capability
- Available existing resources
- Equipment already available
- Staffed hours needed

HIGH COMPLEXITY & COST

- Multi-jurisdiction with large geographic area and many subapplicants
- Advanced planning process and GIS capability
- Available existing resources
- Equipment already available
- Staffed hours needed

Factors: Planning Area - Planning Process - Available Data and Risk Assessment

Training is Available

- Plan Development Courses and Workshops
 - Local – Online and in-person
 - State - Upcoming
 - Tribal – In-person workshop
- Planning Information Exchange (PIE) Webinars
- FEMA Regions conduct Webinars (Coffee Breaks)



The screenshot shows the FEMA Emergency Management Institute website. The header includes the FEMA logo and the text "Emergency Management Institute". Below the header, there is a search bar and a navigation menu with "Frequently Asked Questions" and "IS-318: Mitigation Planning for Local and Tribal Communities". The main content area displays the course details for IS-318, including the course date (10/31/2013) and a course overview. The overview text states: "IS-318, Mitigation Planning for Local and Tribal Communities (also referred to as Hazard Mitigation Planning), is a course offered by the Federal Emergency Management Agency (FEMA). The goals of this course are to: • Assist participants in undertaking the hazard mitigation plan development process. This plan will meet the needs of your community and fulfill the requirements for local plans, as described in 44 Code of Federal Regulations (CFR) §201.6, or for Tribal plans, as described in 44 CFR §201.7. • Help federal and state plan reviewers interpret the regulations to inform the review of local or Tribal hazard mitigation plans." To the right of the course overview, there are buttons for "TAKE THIS COURSE" (with a sub-link "Interactive Web Based Course"), "TAKE FINAL EXAM", and "NOTICES". A note under "TAKE FINAL EXAM" states: "Please note that the IS Program now requires a FEMA SID to be used instead of your SSN. If you do not have a SID, register for one here. Take Final Exam Online".



How to Integrate Mitigation Planning – Bake It In

- Zoning codes and enforcement
- Building code updates
- Natural systems protection
- Regularly updating mitigation action status
- Involve stakeholders from across the board
- Education and outreach
- Building and infrastructure projects
- Insurance – flood, wind, earthquake, etc.



Survey of State Land-Use and Natural Hazards Planning Laws

In coordination with FEMA, American Planning Association has surveyed legislation from all 50 states for laws that are intended to require, promote, or encourage local mitigation of natural hazards.

<https://www.planning.org/nationalcenters/hazards/statesurvey/>

National Risk Index – Coming Soon


Overview



Potential Impacts:


- Enhance mitigation plans
- Inform long-term community recovery
- Enhance development codes and standards
- Encourage community-level risk communication


NATIONAL  RISK INDEX


 Risk Index (NRI=H+V+B-R)


View by county

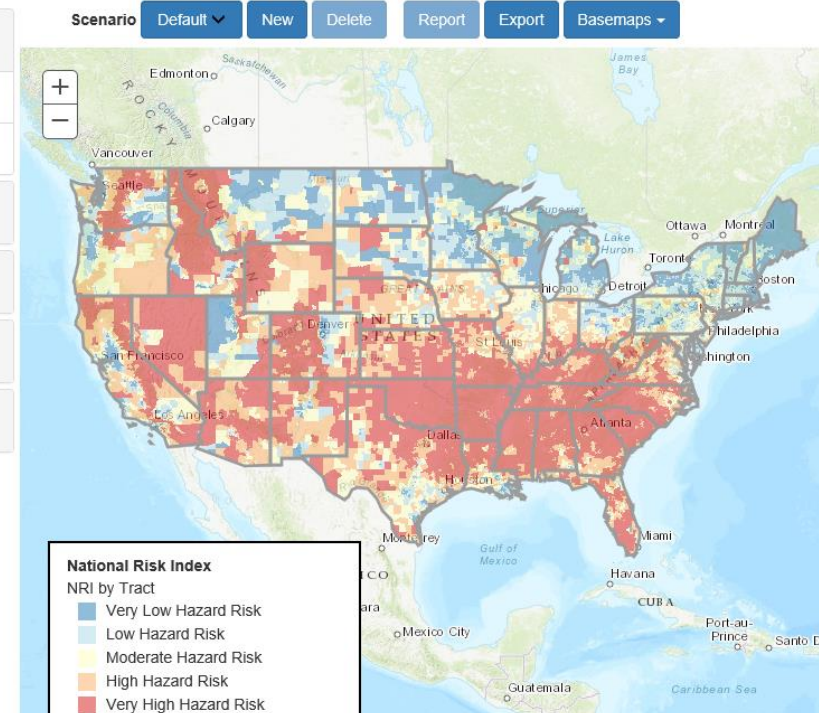
View by census tract

 Hazard (H)

 Social Vulnerability (V)

 Built Environment (B)

 Community Resilience (R)



Highlighting Success



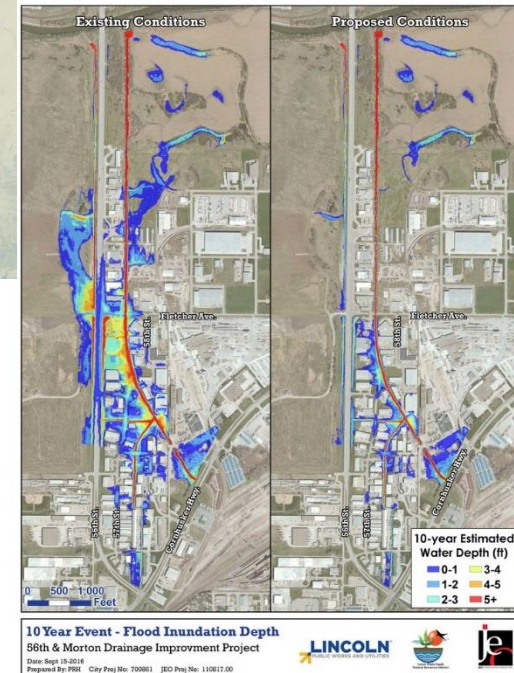
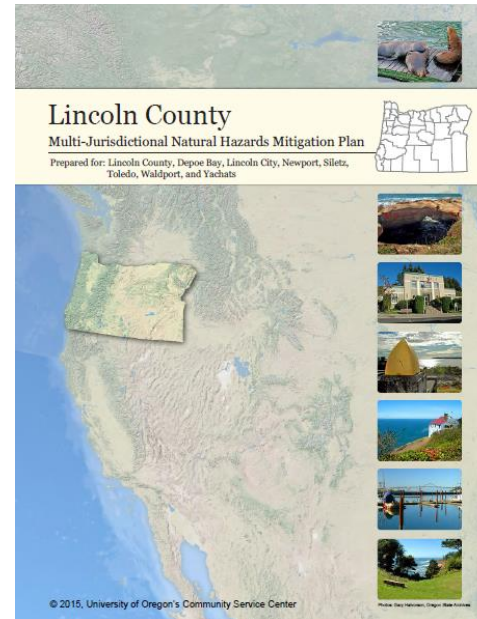
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Hazard Mitigation Plan Implementation in Lincoln, NE

- Flooding isn't just a coastal challenge
- Risk assessment for the County and State identified this project three times
- Incorporated information throughout plans (Stormwater plans)
- Phased the project out
- Identified numerous sources of funding
 - FEMA funding
 - Stormwater bonds
- Continuous public input
- Real long-term impacts



Integration of Mitigation Plans and Community Wildfire Protection Plans

- Several counties in numerous states integrate Hazard Mitigation Plans and Community Wildfire Protection Plans
 - Montana, Wyoming, Utah, Colorado, New Hampshire, Georgia, Kansas, Vermont, Massachusetts
 - Leverage grants: HMGP and PDM
- Wildfire zoning elements
 - Limiting development
 - Setbacks
 - Zoning special use permits and overlays

Since 1989,

FEMA's Hazard Mitigation Assistance Grant Programs

HAVE FUNDED **195** WILDFIRE-RELATED MITIGATION PROJECTS

IN **17** STATES/TERRITORIES.



Historic Preservation and Mitigation Planning

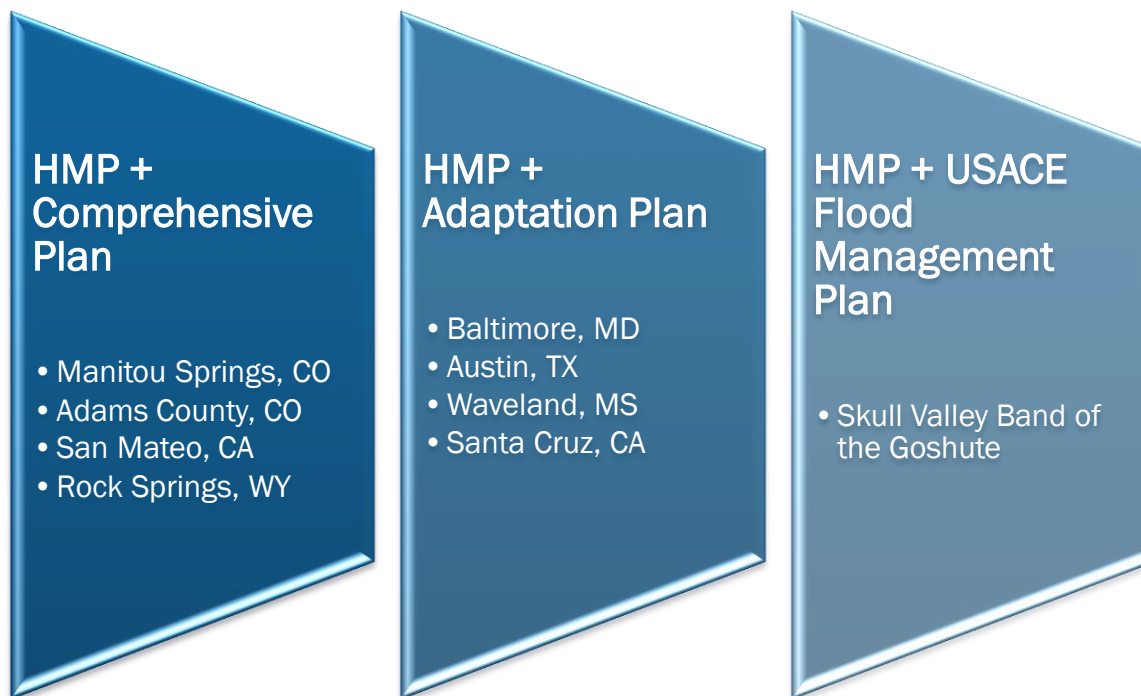
- Maryland Historical Trust
- Disaster Planning for Historic Properties Initiative in Pennsylvania
 - Pennsylvania Historical Museum Commission received \$1.5 million for updating county hazard mitigation plans to include historic property considerations



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https://upload.wikimedia.org/wikipedia/commons/0/0b/Panama_and_25th_Philly.JPG

Takeaway

- Various Resources
- Integrate and Implement
- Learn from others who've already done it!



Integration with Floodplain Management



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Mitigation Planning and the NFIP

Region	NFIP Participating Communities			NFIP Non-Participating Communities		
	Communities w/o Mitigation Planning	Communities w/ Mitigation Planning*	Community Total	Communities w/o Mitigation Planning	Communities w/ Mitigation Planning*	Community Total
Grand Total:	1,414	20,904	22,318	245	1,844	2,089

(Data used from the MPP as of 5/18/2018 and CIS as of 5/21/2018)

*Count of communities with mitigation planning include all plan statuses and historical plans

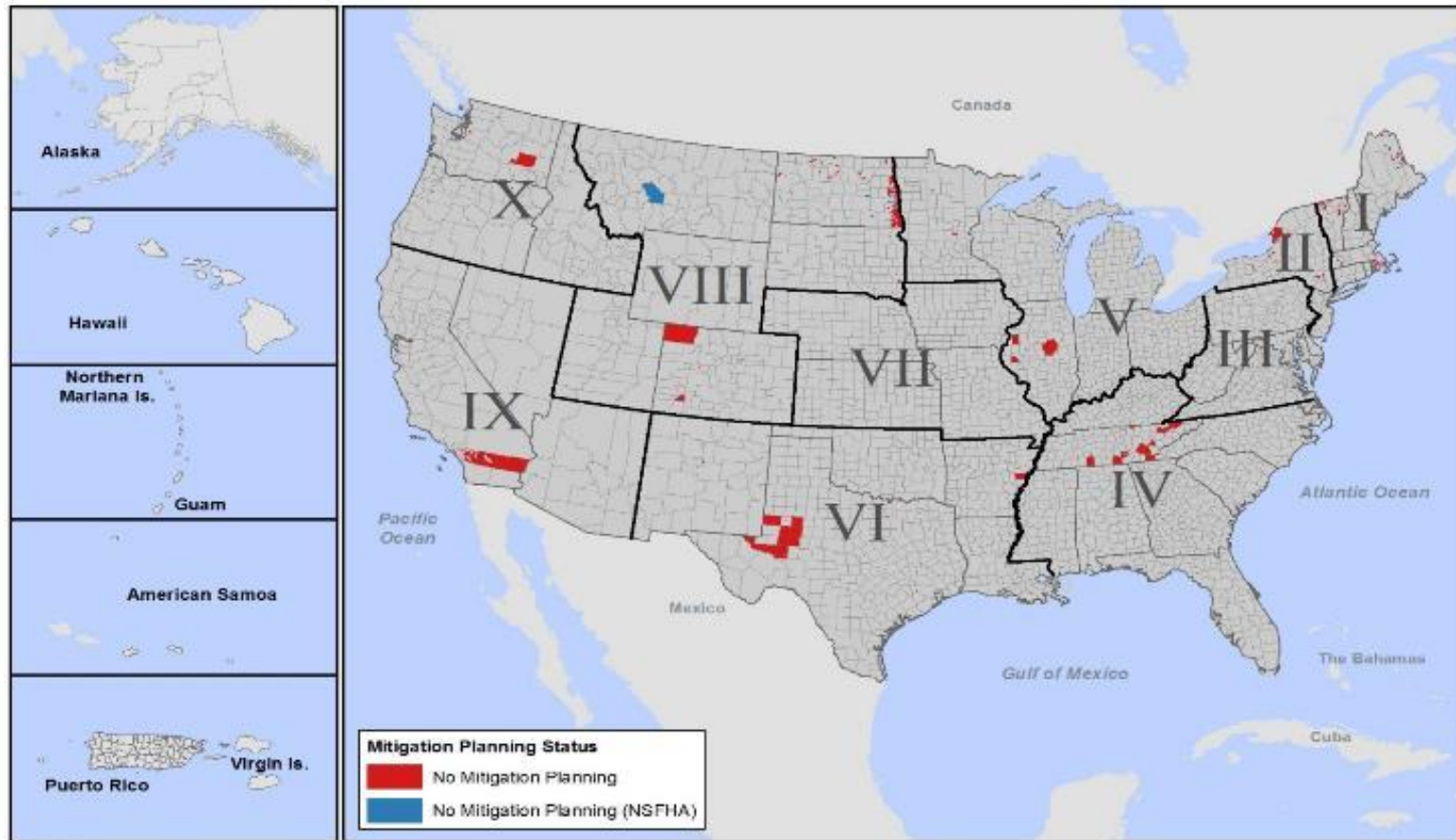
- Over **31,000** jurisdictions and special districts currently have an Approved or Approved Pending Adoption (APA) mitigation plan or have participated in a mitigation plan in the past
 - Approximately **4,500 (14%)** are special districts
 - More than **50%** of jurisdictions are cities and towns.
 - Total of **346** American Indian and Alaska Native tribes and villages

Jurisdiction Type	% of Total
Alaska Native Village	0.17%
City	31.40%
Consolidated Government	0.06%
County	8.17%
County Subdivision	0.01%
District	0.32%
Incorporated City	4.01%
Municipality	0.11%
Municipio	0.29%
Organized Borough	4.47%
Parish	0.24%
State/District/Territory	0.20%
Town	23.68%
Township	11.45%
Tribal	1.10%
Unincorporated	2.86%
Unorganized Territories	0.18%
Village	11.28%
Grand Total:	100.00%

(MPP Data as of 5/18/2018)

Mitigation Planning and the NFIP

NFIP Participating Communities that do not Participate in Mitigation Planning



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Data used for map is as of:
5/18/2018 (MPP)
5/21/2018 (CIS)

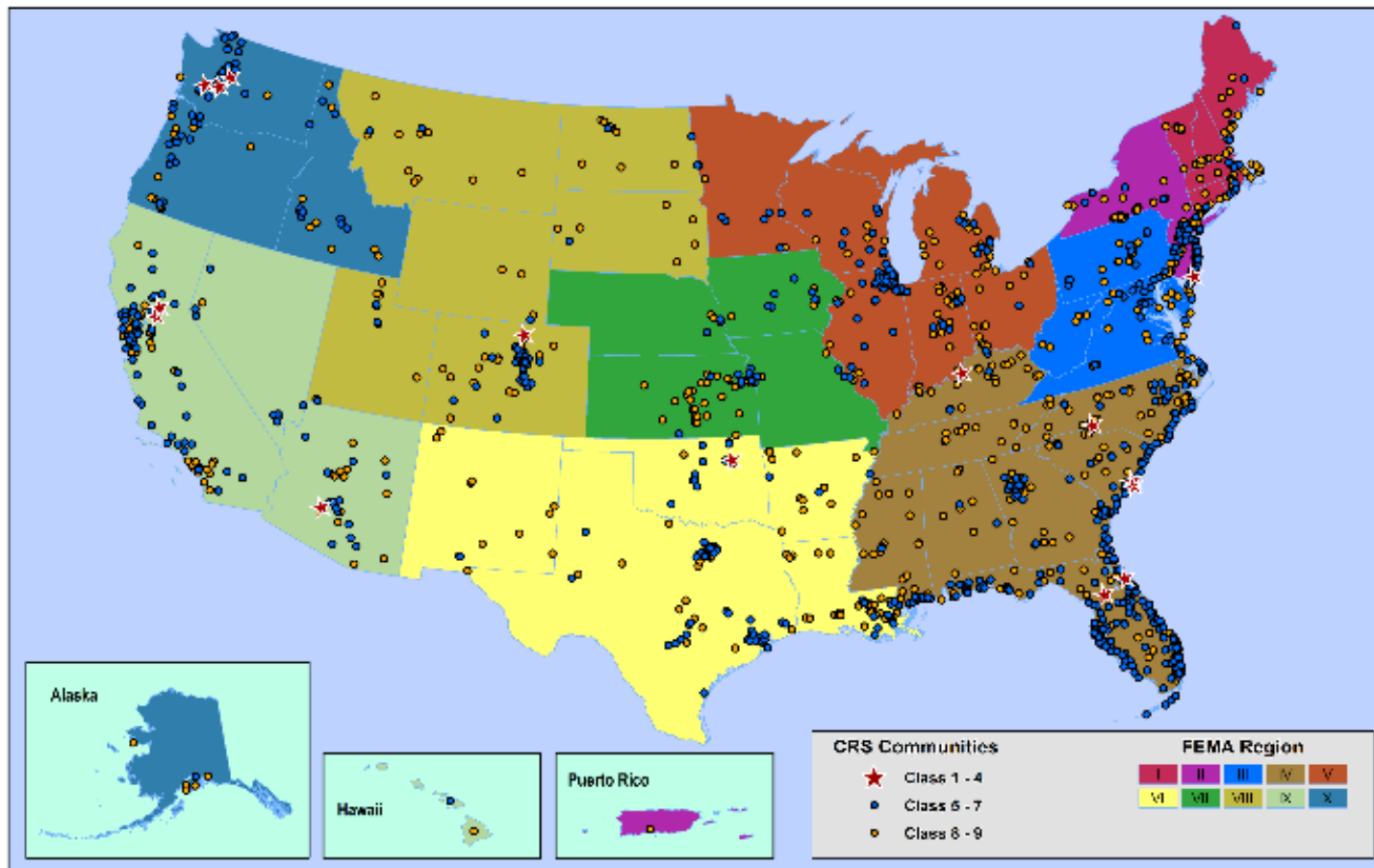


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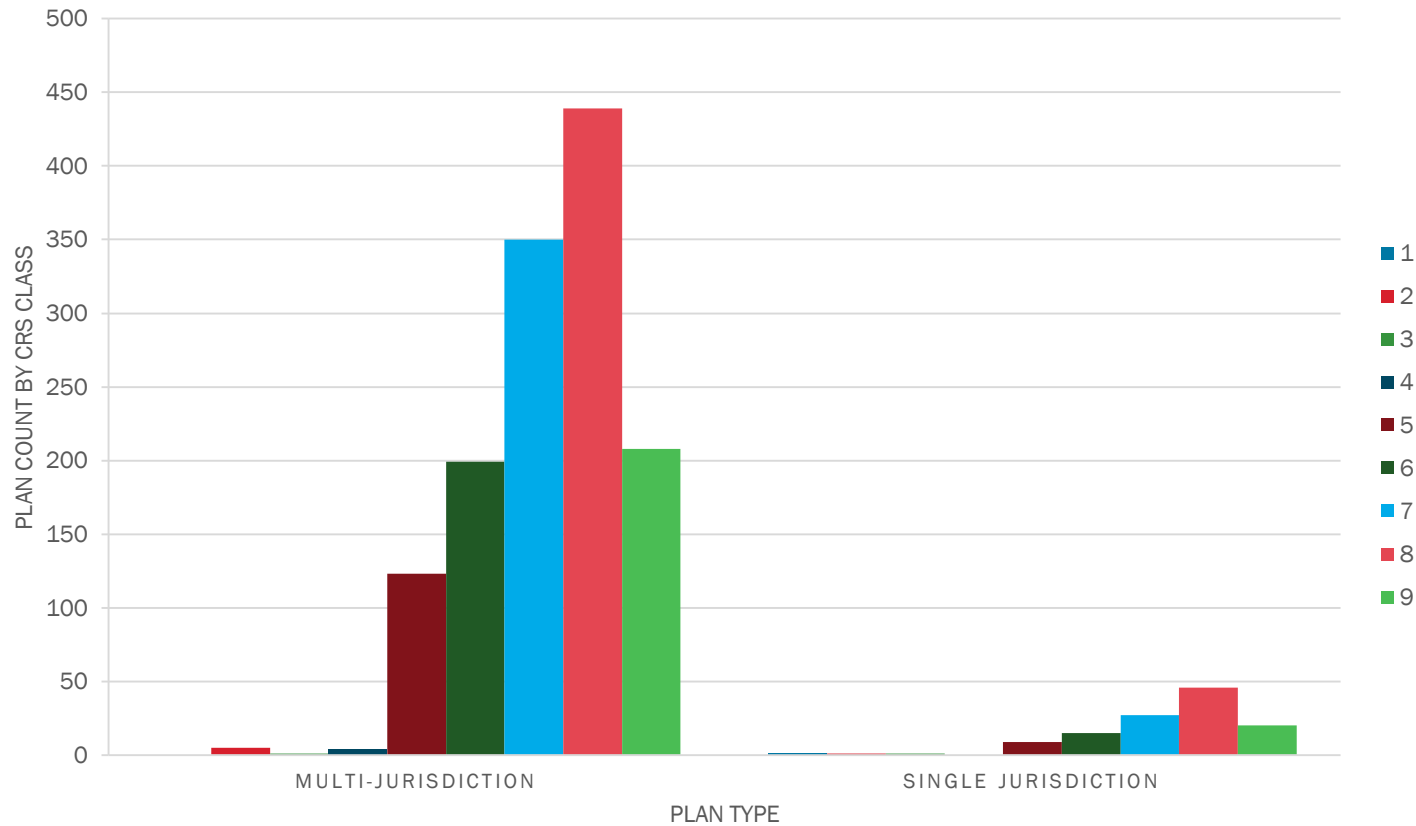
The NFIP and the Community Rating System

National Flood Insurance Program (NFIP) Community Rating System (CRS)

May 2018



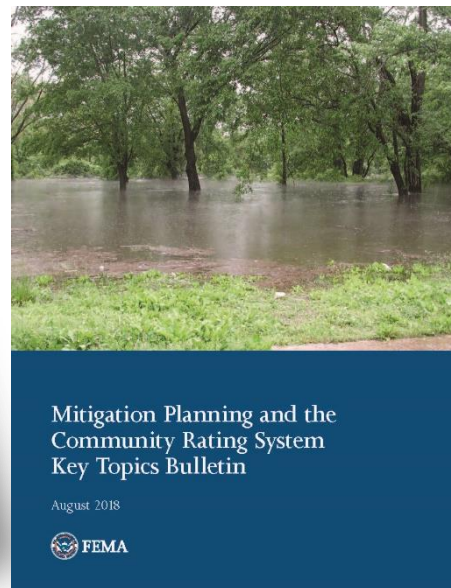
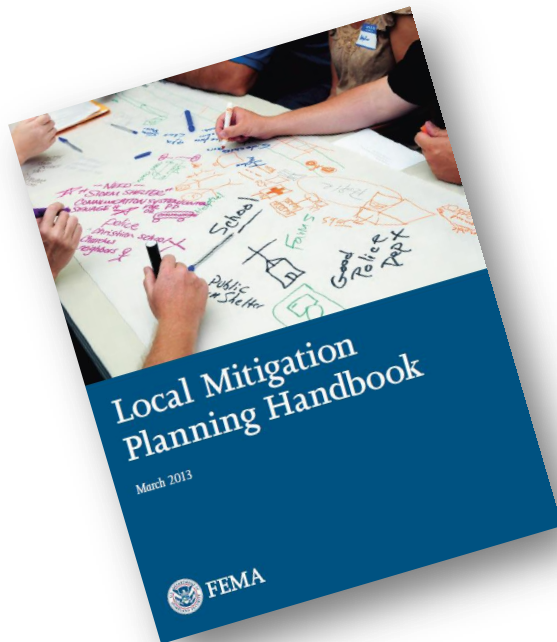
Jurisdiction by Plan Type and CRS Class



Local Mitigation Planning and the CRS

Two Programs
Same Objectives

Different Rules
One Plan can do it all!



Key Topics Bulletin



Mitigation Planning and the Community Rating System Key Topics Bulletin

August 2018



WHO SHOULD USE THIS BULLETIN?

This bulletin is designed for the people who prepare local mitigation plans and who want to improve the flood mitigation components of their plans and help reduce the cost of flood insurance in the CRS communities covered by their plans.

This bulletin assumes the reader is familiar with FEMA guidance for mitigation planning.

Key Topics Bulletin

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Cover Image: Water stands in a former residential area that State and local officials included in a floodplain bypass program after the 1993 floods. This is the western edge of this bypass area. Image: Anita Webber/FEMA, Crystal City, Missouri

Mitigation Planning and the CRS

Key Topics Bulletin

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CRS Planning Criteria

The CRS 10-step Planning Process

Repetitive Loss Properties

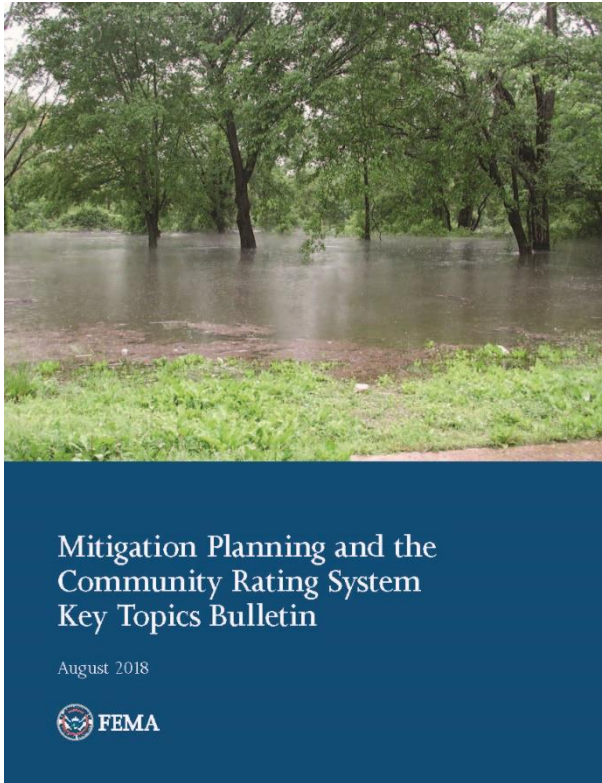
Activity 510 (Floodplain Management Planning)
Scoring

CRS Class 4 Prerequisite

Plan Maintenance

Multi-jurisdictional Planning

Key Topics Bulletin



Why you don't score well

5. Didn't follow the process
4. Missed a step
3. Multi-jurisdictional plan
2. Didn't involve the public
1. Didn't follow the process

Top 5 Reasons You Don't Score Well

Reason #1 **Didn't follow the process**



Remember – the credit is for the planning process. The CRS steps are specific and need to be met. Once the process starts, it may be too late to change it.

Read the bulletin before starting

Thank You!

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